

Message Text

PAGE 01 STATE 131933

72

ORIGIN ARA-10

INFO OCT-01 EUR-12 IO-10 ISO-00 FEA-01 ACDA-10 CIAE-00

INR-07 L-03 NSAE-00 NSC-05 EB-07 NRC-07 OES-05

DODE-00 PM-03 H-02 PA-02 PRS-01 SP-02 SS-15 USIA-15

NEA-10 EA-10 /138 R

DRAFTED BY ARA/PAF:WSDIEDRICH:JZ

APPROVED BY ARA/PAF:BBELL

----- 068007

P 052334Z JUN 75

FM SECSTATE WASHDC

TO AMEMBASSY BRASILIA PRIORITY

AMEMBASSY BUENOS AIRES

AMEMBASSY BONN

USMISSION IAEA VIENNA

UNCLAS STATE 131933

E.O. 11652: N/A

TAGS: PFOR, BR

SUBJECT: PRESS BRIEFING EXCHANGE ON BRAZIL/FRG NUCLEAR
AGREEMENT

FOLLOWING EXCHANGE TOOK PLACE AT STATE DEPARTMENT NOON
BRIEFING WEDNESDAY, JUNE 4:

Q: COMMENTS BY DIXIE LEE RAY YESTERDAY ON THE SUBJECT OF
SAFEGUARDS, ON THE RECORD, INDICATED THAT THERE IS A PRETTY
SERIOUS DISPUTE GOING ON IN THE ADMINISTRATION ON SAFEGUARD
POLICY. DO YOU HAVE ANYTHING TO ADD ON THAT SUBJECT HERE?

A: FRANKLY, I DO NOT. JUST LET ME SAY THAT OUR POLICY WITH
REGARD TO SAFEGUARDS IS WELL-KNOWN. THE PRESIDENT HAS
ADDRESSED HIMSELF TO IT ON A NUMBER OF OCCASIONS. WITH
REGARD TO THE CURRENT POSSIBLE AGREEMENT BETWEEN BRAZIL AND
THE FEDERAL REPUBLIC OF GERMANY, WHICH I BELIEVE HAS BEEN
UNCLASSIFIED

PAGE 02 STATE 131933

ADDRESSED HERE FOR THE LAST COUPLE OF DAYS, WE DON'T HAVE
THE TEXT OF THAT AGREEMENT; THE AGREEMENT HAS NOT BEEN COM-
PLETED. BUT THERE ARE ONE OR TWO POINTS ON THIS THAT I
MIGHT MENTION TO YOU, BECAUSE THIS ALSO WAS IN ONE OF THE

NEWSPAPERS THIS MORNING -- THE QUESTION OF HAVE WE HAD ANY BILATERAL DISCUSSIONS WITH THE GERMANS. I CAN CONFIRM THAT WE DID HAVE SOME BILATERAL DISCUSSIONS WITH THEM ON THIS PROPOSED SALE.

Q: WOULD YOU CONFIRM THAT WE SENT A DELEGATION OF FOUR PEOPLE OVER IN APRIL --

A: YES, SIR.

Q: -- TO WHOOP AND HOLLER AT THEM?

A: I WILL CONFIRM THAT WE SENT A DELEGATION OF AMERICAN OFFICIALS OVER IN APRIL.

Q: FOUR?

A: FOUR, YES. I WILL NOT ACCEPT YOUR PARTICULAR DESCRIPTION OF THE NATURE OF THEIR MISSION.

Q: WHAT WAS THE NATURE OF THEIR MISSION?

A: IT WAS TO DISCUSS OUR CONCERN, WHICH HAS BEEN EXPRESSED MANY TIMES, OVER THE POSSIBLE PROLIFERATION OF NUCLEAR ENERGY WHICH MIGHT BE DIVERTED INTO NUCLEAR WEAPONS. OUR TALKS WITH THE GERMANS WERE VERY USEFUL, VERY FRANK. AND AS I THINK JOHN TRATTNER MENTIONED TO YOU, FRG IS A PARTY TO THE NPT AND IS THEREFORE OBLIGED TO APPLY IAEA SAFEGUARDS TO ALL ITS EXPORTS TO NON-NUCLEAR WEAPON STATES. AND THE INFORMATION AVAILABLE TO US -- AND I REPEAT AGAIN WE HAVE NOT SEEN THE AGREEMENT OR DRAFT AGREEMENT -- INDICATES THAT THE WEST GERMAN GOVERNMENT WILL REQUIRE ADDITIONAL STRINGENT CONTROLS. AND WE ARE GRATIFIED THAT THIS IS THE CASE.

Q: YOU SENT A DELEGATION OVER TO PERSUADE THEM TO APPLY ADDITIONAL CONTROLS, SAFEGUARD MEASURES, IS THAT RIGHT?
UNCLASSIFIED

PAGE 03 STATE 131933

A: LET ME PUT IT THIS WAY. I DON'T WANT TO GET INTO THE DETAILS OF ALL THE DISCUSSIONS THAT WE HAVE HAD WITH THE GERMANS. I JUST WANT TO SAY THAT WE EXPRESSED OUR CONCERN OVER THIS POSSIBLE SALE, PARTICULARLY SINCE THE PROPOSAL INCLUDES THE PROVISION OF CHEMICAL REPROCESSING AND URANIUM ENRICHMENT TECHNOLOGY AND EQUIPMENT TO BRAZIL. I AM TRYING TO TELL YOU NOW THAT THESE TALKS WERE USEFUL AND THAT THERE ARE GOING TO BE, AS FAR AS WE CAN TELL, ADDITIONAL STRINGENT CONTROLS OVER AND ABOVE THE IAEA SAFEGUARDS WHICH WEST GERMANY, AS A SIGNATORY TO THE NPT, IS OBLIGED TO APPLY IN THIS SALE.

Q: DOES THE UNITED STATES GOVERNMENT CONSIDER THE IAEA

SAFEGUARDS AS INADEQUATE?

A: WE HAVE, AS YOU KNOW, IN ANY OF OUR OWN AGREEMENTS THAT WE MAY CONCLUDE IN THIS AREA WITH FOREIGN GOVERNMENTS, ADDITIONAL SAFEGUARDS THAT WE WISH TO SEE BE APPLIED -- NOT JUST IAEA SAFEGUARDS. THE IAEA SAFEGUARDS ARE EXCELLENT SAFEGUARDS, BUT IN CERTAIN AREAS WE WANT TO SEE MORE SAFEGUARDS, BECAUSE OF OUR CONCERN.

Q: THERE IS SOME TALK OF DRAFTING SOME KIND OF CONVENTION ON THIS. HOW FAR ALONG IS THAT?

A: YOU REMEMBER THE SECRETARY RAISED THIS AT THE END OF LAST SEPTEMBER, EARLY OCTOBER, IN HIS UN GENERAL ASSEMBLY SPEECH -- THAT WE WOULD BE DISCUSSING THIS QUESTION OF THE EXPORT OF NUCLEAR MATERIALS, NUCLEAR REACTORS, ETCETERA. AND WE HAVE SINCE BEEN IN COMMUNICATION WITH MANY GOVERNMENTS, INCLUDING SUPPLIERS, ON THIS QUESTION OF TRYING TO DO EVERYTHING POSSIBLE TO MAKE SURE THAT THERE IS NOT A FURTHER PROLIFERATION OF NUCLEAR WEAPONS.

NOW, WITH REGARD TO ANY CONVENTION, I HAVE NO COMMENT ON THAT FOR YOU AT THIS TIME. BUT WE ARE DOING EVERYTHING WE CAN TO TRY AND ACHIEVE THE GOAL THE SECRETARY MENTIONED LAST SEPTEMBER.

UNCLASSIFIED

PAGE 04 STATE 131933

Q: CAN YOU GO BACK TO MY FIRST QUESTION AND TELL WE WHETHER THERE IS A RAGING DISPUTE ON THE SAFEGUARDS ISSUE IN THIS ADMINISTRATION?

A: I DON'T THINK THERE IS A RAGING DISPUTE, NO.

Q: IS THERE A DISPUTE?

A: I DON'T THINK THAT YOU NECESSARILY HAVE TO CALL IT A DISPUTE. WITHIN THE BUREAUCRACY, THERE ARE DIFFERENT POINTS OF VIEW. THERE IS AN ADMINISTRATION POLICY ON THE QUESTION OF NUCLEAR SAFEGUARDS. I HAVE ATTEMPTED TO OUTLINE THAT TODAY.

Q: IS THERE ANYBODY IN THIS BUILDING THAT QUIT OVER THIS?

A: I AM UNAWARE OF IT.

Q: IS THERE A DIFFERENCE OF OPINION ALSO ON THE EXPORT OF NUCLEAR TECHNOLOGY, LEAVING ALONE THE QUESTION OF SAFEGUARDS?

A: I CANNOT ANSWER THAT. I JUST DON'T KNOW.

Q: CAN WE GO BACK TO THE WEST GERMAN-BRAZILIAN DEAL. DID THE UNITED STATES ATTEMPT AT THE BEGINNING TO QUEER THE WHOLE ARRANGEMENT? (LAUGHTER)

A: I WOULD RATHER JUST SAY THAT WE MADE OUR CONCERNS KNOWN RIGHT FROM THE VERY BEGINNING.

Q: ABOUT THE SPECIFIC ARRANGEMENT?

A: WE HAD MANY TALKS WITH GERMAN OFFICIALS ABOUT THIS. I WOULD RATHER JUST LEAVE IT THERE.

Q: OKAY. ONE OTHER THING -- TO PUT IT PERHAPS ANOTHER WAY. WOULD THE UNITED STATES HAVE PREFERRED THAT THIS ARRANGEMENT NOT BE REACHED AT ALL?

A: AGAIN, LET ME SAY THAT WE WERE CONCERNED BY THE PRE-UNCLASSIFIED

PAGE 05 STATE 131933

CEDENT AND THE EXTENT OF THIS PARTICULAR AGREEMENT.

Q: WHAT IS THE SITUATION ON LATIN AEMRICA AS A NUCLEAR-FREE ZONE? DIDN'T THE UNITED NATIONS DECLARE IT IN SOME WAY A NUCLEAR-FREE ZONE, AND WHAT IS BRAZIL'S POSITION ON THAT?

A: I WOULD HAVE TO CHECK INTO THAT. I DON'T KNOW. I'M UNAWARE THAT THIS HAPPENED, THAT THERE WAS SUCH A DECLARATION. BUT LET ME CHECK IT.

Q: YOU SAID YOU WERE CONCERNED. YOU ARE NO LONGER CONCERNED BY THE PRECEDENT AND THE EXTENT?

A: WE ARE, YES.

Q: YOU SAY YOU ARE CONCERNED.

A: YES.

Q: HAVE YOU APPROACHED FRANCE ABOUT ITS REPORTED SALES OF REACTORS TO PAKISTAN AND TAIWAN?

A: NO, WE HAVE NOT.

Q: WHY NOT?

Q: WHAT DO YOU MEAN BY PRECEDENT? I UNDERSTAND THE EXTENT. BUT WHAT IS THE PRECEDENT?

A: WELL, I UNDERSTAND THAT THIS IS A RATHER --

Q: BECAUSE OF THE EXTENT --

A: IT IS A COMPLETE PACKAGE, IF YOU WILL.

Q: THAT IS THE EXTENT.

A: THAT IS THE EXTENT, YES.

Q: COULD WE GO BACK TO LARS' QUESTION?

UNCLASSIFIED

PAGE 06 STATE 131933

A: YES, GO AHEAD, LARS.

Q: ON FRANCE, YOU ANSWERED -- BUT I WANTED TO FOLLOW UP AND SAY WHY HAVE YOU NOT APPROACHED FRANCE IF FRANCE IS ENGAGED IN REPORTED SALES OF REACTORS?

A: I CANNOT TELL YOU AND I JUST DO NOT KNOW WHETHER WE HAVE BEEN IN TOUCH WITH THE FRENCH GOVERNMENT WITH REGARD TO THIS REPORT THAT YOU AND I HAVE BOTH SEEN TODAY. WE HAVE BEEN DISCUSSING OUR CONCERNS OVER THE PROBLEM THAT I HAVE OUTLINED. BUT I CANNOT GIVE YOU A SPECIFIC ANSWER TO YOUR QUESTION. I DO NOT KNOW.

Q: WHAT IS THE DIFFERENCE BETWEEN THE NEGOTIATIONS AND DEALS OTHER COUNTRIES ARE ENTERING INTO AND THE ARRANGEMENTS THAT THE UNITED STATES IS ENTERING INTO OR PROPOSING WITH OTHER COUNTRIES? WHAT IS THE ESSENTIAL DIFFERENCE?

A: WELL, I THINK HERE WITH REGARD TO THE EXAMPLE WE HAVE BEEN TALKING ABOUT THIS MORNING, IT IS THE EXTENT OF THE PROPOSED AGREEMENT BETWEEN BRAZIL AND THE FEDERAL REPUBLIC OF GERMANY. I THINK THAT IS BASICALLY THE MAJOR DIFFERENCE.

Q: WE NEVER SOLD SUCH A PACKAGE TO ANYBODY?

A: I DO NOT BELIEVE WE HAVE SOLD SUCH A PACKAGE TO ANYBODY. IF I AM WRONG, I WILL COME BACK. BUT I AM UNAWARE THAT WE HAVE.

Q: DO WE SELL TO ANY COUNTRY WHICH IS NOT A MEMBER OF NPT?

A: I WOULD HAVE TO CHECK.

Q: BRAZIL IS NOT.

Q: WE'VE GOT AN OFFER WITH EGYPT AND ISRAEL.

A: THAT'S RIGHT.

UNCLASSIFIED

PAGE 07 STATE 131933

Q: THEY ARE NOT MEMBERS.

A: THEY ARE NOT MEMBERS, THAT IS RIGHT.

Q: IS IT FAIR TO ASSUME THAT WHENEVER WE LEARN OF A MAJOR WESTERN POWER SELLING NUCLEAR TECHNOLOGY, WE WILL IMPRESS UPON THAT POWER OUR BELIEF THAT ADDITIONAL SAFEGUARDS ARE NEEDED APART FROM THE IAEA SAFEGUARDS?

A: I WOULD SAY THAT WOULD BE A FAIR ASSUMPTION, YES. I WOULD ASSUME THAT.

Q: THAT ASSUMPTION IMPLIES, THEN, THAT WE REGARD THE SAFEGUARDS AS BASICALLY INADEQUATE.

A: I DON'T WANT TO SAY -- MARILYN WENT INTO THIS EARLIER -- THAT THEY ARE INADEQUATE. THERE ARE CERTAIN ADDITIONAL SAFEGUARDS THAT WE BELIEVE WOULD BE USEFUL, DEPENDING UPON THE NATURE OF THE AGREEMENT, WHAT IS INVOLVED IN THE AGREEMENT THAT MAY BE UNDER CONSIDERATION. I THINK YOU HAVE TO LOOK AT IT ON A CASE-BY-CASE BASIS.

Q: DO YOU FEEL THAT ADDITIONAL SAFEGUARDS ARE NECESSARY IN CASES WHERE IT IS A STRAIGHT REACTOR DEAL AND NOT INVOLVING REPROCESSING OR ENRICHMENT?

A: IN CERTAIN CASES IT MAY VERY WELL BE DESIRABLE, YES.

Q: IS IT CORRECT THAT THE UNITED STATES REJECTED A BRAZILIAN REQUEST FOR SUCH AN OFFER?

A: LET ME CHECK THAT, WOULD YOU? (END BRIEFING EXCHANGE ON BRAZIL)

FOLLOWING ARE THE ANSWERS TO QUESTIONS TAKEN AT BRIEFING:

Q: IS IT TRUE THAT THE U.S. REJECTED A BRAZILIAN REQUEST FOR A FULL FUEL CYCLE PACKAGE?

A: WE RECEIVED NO FORMAL REQUEST BUT WE ARE AWARE OF
UNCLASSIFIED

PAGE 08 STATE 131933

BRAZIL'S DESIRE TO OBTAIN A COMPLETE NUCLEAR FUEL CYCLE CAPABILITY AND IT'S INTEREST IN EXPLORING U.S. COOPERATION IN THIS REGARD. WHILE WE HAVE EXPRESSED A WILLINGNESS TO HELP BRAZIL IN PLANNING ITS NUCLEAR ENERGY PROGRAM AND TO CONTINUE PROVIDING POWER REACTORS AND FUEL FOR THESE

REACTORS, WE ARE NOT PRESENTLY PREPARED TO APPROVE THE SALE OF ENRICHMENT AND REPROCESSING TECHNOLOGY. WE ARE, OF COURSE, WILLING TO DISCUSS POSSIBILITIES FOR REGIONAL FUEL CYCLE CENTERS, A CONCEPT WHICH RECEIVED STRONG SUPPORT AT THE RECENT NPT REVIEW CONFERENCE IN GENEVA.

Q: WHAT IS THE SITUATION ON LATIN AMERICA AS A NUCLEAR FREE ZONE, AND WHAT IS BRAZIL'S POSITION ON THIS?

A: ON FEBRUARY 14, 1967, AT TLATELOLCO IN MEXICO, AN AGREEMENT AMONG THE NATIONS OF LATIN AMERICA FOR A NUCLEAR FREE ZONE IN THE AREA WAS OPENED FOR SIGNATURE. BRAZIL SIGNED THE AGREEMENT ON MAY 9, 1967, AND RATIFIED IT ON JANUARY 29, 1968. HOWEVER, ARTICLE 27 STATES THAT A SIGNATORY NEED NOT CONSIDER THE AGREEMENT TO HAVE ENTERED INTO FORCE UNTIL ALL THE NATIONS HAVING TERRITORIES IN THE AREA HAVE DECLARED THEIR TERRITORIES NUCLEAR FREE AND UNTIL ALL NUCLEAR NATIONS HAVE GIVEN THEIR ASSURANCES NEVER TO USE NUCLEAR WEAPONS AGAINST ANY LATIN AMERICAN NATION. BRAZIL HAS INDICATED THAT IT WILL NOT CONSIDER THE AGREEMENT TO HAVE ENTERED INTO FORCE UNTIL THE CONDITIONS OF ARTICLE 27 HAVE BEEN MET.

Q: HAS THE USG EVER SOLD A PACKAGE COMPARABLE TO THE NUCLEAR ASSISTANCE OFFER TO BRAZIL BY THE FRG?

A: NO -- THE FRG/BRAZILIAN AGREEMENT COVERED FACILITIES FOR THE ENTIRE NUCLEAR FUEL CYCLE, INCLUDING A REPROCESSING PLANT FOR THE SPENT FUEL.

Q: DOES THE USG HAVE ANY AGREEMENTS FOR NUCLEAR ASSISTANCE WITH COUNTRIES WHO ARE NON-PARTIES TO THE NPT?

A: YES, THERE ARE SEVERAL -- THE LARGEST OF WHICH IS WITH JAPAN. KISSINGER

UNCLASSIFIED

<< END OF DOCUMENT >>

Message Attributes

Automatic Decaptioning: X
Capture Date: 26 AUG 1999
Channel Indicators: n/a
Current Classification: UNCLASSIFIED
Concepts: NUCLEAR AGREEMENTS, PRESS CONFERENCES, BRIEFING MATERIALS, FOREIGN POLICY POSITION
Control Number: n/a
Copy: SINGLE
Draft Date: 05 JUN 1975
Decaption Date: 01 JAN 1960
Decaption Note:
Disposition Action: n/a
Disposition Approved on Date:
Disposition Authority: n/a
Disposition Case Number: n/a
Disposition Comment:
Disposition Date: 01 JAN 1960
Disposition Event:
Disposition History: n/a
Disposition Reason:
Disposition Remarks:
Document Number: 1975STATE131933
Document Source: ADS
Document Unique ID: 00
Drafter: ARA/PAF:WSDIEDRICH:JZ
Enclosure: n/a
Executive Order: N/A
Errors: n/a
Film Number: D750197-0583
From: STATE
Handling Restrictions: n/a
Image Path:
ISecure: 1
Legacy Key: link1975/newtext/t197506100/baaaalwd.tel
Line Count: 361
Locator: TEXT ON-LINE, TEXT ON MICROFILM
Office: ORIGIN ARA
Original Classification: UNCLASSIFIED
Original Handling Restrictions: n/a
Original Previous Classification: n/a
Original Previous Handling Restrictions: n/a
Page Count: 7
Previous Channel Indicators:
Previous Classification: n/a
Previous Handling Restrictions: n/a
Reference: n/a
Review Action: RELEASED, APPROVED
Review Authority: greeneet
Review Comment: n/a
Review Content Flags:
Review Date: 13 MAR 2003
Review Event:
Review Exemptions: n/a
Review History: RELEASED <13 MAR 2003 by PhilliR0>; APPROVED <18 FEB 2004 by greeneet>
Review Markings:

Margaret P. Grafeld
Declassified/Released
US Department of State
EO Systematic Review
06 JUL 2006

Review Media Identifier:
Review Referrals: n/a
Review Release Date: n/a
Review Release Event: n/a
Review Transfer Date:
Review Withdrawn Fields: n/a
Secure: OPEN
Status: NATIVE
Subject: n/a
TAGS: PFOR, PARM, BR, GE, (RAY, DIXIE LEE)
To: BRASILIA
BUENOS AIRES
BONN
IAEA VIENNA
Type: TE
Markings: Margaret P. Grafeld Declassified/Released US Department of State EO Systematic Review 06 JUL 2006

